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WWU - 15 MALAYA & SINGAPORE: MARRIAGE UNCONSUMMATED

Mr. Walter S. Rogers. Institute of Current World Affairs. 366 Madison Ave., New York 17, N.Y.

Dear Mr. Rogers:

I think I

have found a true oasis here in South Asia. It's the Federation of Malaya, a delightful little country which has yet to celebrate its second birthday and faces the world outside with the smiling optimism of youth. Malaya seems to love everybody and fear no one and nothing, including its coming elections.

By con-

trast, Singapore, from which I have just come, is a dirty, tremendously over-populated city-island, politically cut adrift from the mainland by Britain, yet sort of anchored, for Her Majesty's purposes, as the Royal Navy's last great base in all Asia. Singapore also is facing a coming election, May 30 -- with trepidation.



KUALA LUMPUR'S RAILROAD STATION: A Malayan Sultan wanted Allah to smile from the palms

In essence, the situation is this: Singapore wants to marry Malaya. But the Federation, specifically the Tengku Abdul Rahman, its founding father and Prime Minister, will have nothing to do with such a match. He is inclined to look upon Singapore as a money-grasping Chinese whore.

Bewails J.M. Jumabhoy, the Government of Singapore's Minister for Commerce and Industry: "The Federation doesn't give tuppance for Singapore." He complains that Britain "put us on a limb" by giving the Federation its independence first, and separately. And now no merson or political marty in Singapore -- left, right or center -- can afford to tell off the Federation lest it squelch that hoped-for marriage for all time.

But why shouldn't the Tengku and his Malaya be leery of incorporating Singapore as the Federation's twelfth state?

Although small in area (50,690 square miles, about the size of Alabama) and population (6.3 million), the Federation is tremendously

The Federal Hotel, Kuala Lumpur, Malaya. April 10, 1959.

well-heeled in natural resources. Malaya is the world's No. 1 tin producer and when the tin comes out of the Penang smelters it, like Ivory Soap, is 99.44 per cent nure. Malaya is also the world's No. 2 rubber producer, scratching enormous income from those scrawny, bark-peeled, gum-bleeding trees which first were imported from Brazil. The Federation is also rich in rice, coconuts, tanioca. sugar, pepper and good soil.

And from my superficial look, the Federation is also rich I neither found nor heard any of the "lecturing" and moralin joie de vivre. izing which appear in India's complaints about the U.S. and the U.S. complaints about India. On the contrary, I found the Federation's British "conquerors" still in such good standing that they are serving as advisers to the new gov-The one thing I did find was the Federation complaint that so few of ernment. these European advisers are still around. And that, I am told, is the Federation's own fault: It created such generous severance terms for the old British Civil Servants that they simply couldn't afford to turn down the Federation's cash settlement. Then those with working years still ahead of them set forth for the additional income of a new job.

Vernon Bartlett, columnist for the Straits Times and a onetime member of the London News-Chronicle staff as well as a Labour M.P. back home, had this to say: "A real handicap for the Tengku is that he got independence so easily. If only the British had popped him into jail as they did Nehru the Communists would be much more at a disadvantage. But the British rather pushed Independence on Malaya. And the Tengku is so nice he even wanted to give the British High Commissioner his home to keep in perpetuity. He won't make an anti-British speech, even though some of us

have urged him to. And even though he is not too bright,

he instinctively does the right thing. I guess that's the secret of breeding. He is the son of the old Sultan of Kedah and the younger brother of the present (The Federation has held on to its sultans and one of them is elected ruler. King for a five-year term.) He's 56 now and used to be a playboy. As a London law school student, it took him 14 years to get through." Now the Tengku is not only Prime Minister, but playwright and scenario writer. He just put in some personal appearances in the Federation and Singapore for the premiere of his "Mahsuri, Maid of Langkawi Island."

Perhaps you were as confused as I a while back when the Tengku announced he was stepping out as Federation Prime Minister April 17 to be replaced by Defense Minister Dato Abdul Razak, his longtime, quiet-spoken, cautioning, second-guessing sidekick. By stepping out, the Tengku didn't mean to have people think he was retiring. He merely decided that if there are to be 11 state council elections during the next few months and a general election in August, it would be a good idea if he freed himself of administrative duties and concentrated on party organization and getting out the vote. (He is head of both the United Malays' National Organization (UMNO) and the coalition Alliance.) While I was still in India, a Madras newspaper headlined the fact that the Tengku had issued a "White Paper" warning against Chinese attempts to sabotage the coming election. I had a hunch that the White Raper might somehow have been timed for the coming election and they tell me here that is pretty much the case. Not that anyone denies Chinese Communist influence, nearly always through Malaya's Chinese population (38 per cent of the people representing perhaps 90 per cent of the nation's wealth). For 10 years, a good amount of the British forces were occupied in weeding out the Communist rebels from Malaya's jungles. Now

THE BARTLETTS OF 'K.L.'



the rebels still in the jungle are pretty few, but many have seeped out into

the city populations. The White Paper warning, therefore, is not untrue, but rather an old story freshened up for poll day. However no one seems to have any doubts about who is going to win. As Vernon Bartlett put it: "The one danger is that the Tengku has such a majority that he is liable to think the interests of his Government coincide with the interests of the Nation."

Now while the Tengku has everything under control in the Federation as it now exists, he might not if it included Singapore. The Federation's present majority is Malayanese -- about 50 per cent. The rest of the people are either Chinese or Indian. The combination of the near-equatorial climate, which wakes it pretty difficult for anybody to get worked up about anything, and the gentle laziness of the perpetually smiling Malayanese might make the Federation a pushover for an aggressive Chinese administration from down south Singapore way, should the Chinese ever find themselves in the majority.

In Singapore, where I have just been, the Chinese not only are in the majority -- 80 per cent -- but there is a strong cultural leaning toward the China Motherland. Singapore is an island at the tip of the Malay Peninsula, 27 by 14 miles in area, just a little less than ten Manhattans. It is Asia's busiest harbor. It currently has a population of 1.5 million and a density of 6748 people per square mile. This is not only Asia's most crowded nopulation, it's annual increase rate of 3.5 per cent makes Singapore Asia's Right now there are so many new births, 50 per cent of the fastest growing. population is under 19 years of age. This means lots of public funds must be allocated for schools and housing. It also means congestion and the need to exmand beyond this little island. But since the Federation is having none of Singapore. Singapore has neither new space nor hinterland in which to develop new, revenue-producing industries. Instead, Singapore is working out its frustrations in the campaign promises of its coming election, May 30. This is the occasion in which a new Constitution will make it the State of Singapore (instead of the Crown Colony). And, except for matters of defense, foreign nolicy and internal security, Her Majesty's Government will be giving Singapore her own head. On election day, 104 seats will be filled for an enlarged Legis-Currently, this little island has an unbelievably complicated lative Assembly. Britain herself has two heads, the Commissioner General for Southgovernment. east Asia, Sir Hobert Scott, who makes his headquarters in Singapore, and the Crown Colony Governor. At the lowest level are the burrough governments. In between there is a 29-member Legislative Assembly, of which 25 are elected and the rest appointed. This body is now controlled by a demonstrably anti-Communist coalition headed by the Singapore People's Alliance (SPA). Then there is the Council of Ministers, a sort of Cabinet representing the Assembly majority and Her Majesty's Governor. And then there is the City Council which for the past $l\frac{1}{2}$ years has been controlled by the left-of-center People's Action Party (PAP), a group of professional men, doctors, lawyers and the like, who in many cases got their political ideas at Oxford, Cambridge and the local Raffles. The PAP's opponents call it everything from "radical" and "leftist" to outright "Communist." But the British Righ Commissioner's office told me that thefew hard-core Communist leaders the PAP had are now locked up on a neighboring island -- following a little connivance on the part of the Council of Ministers and the PAP's present moderate leadership. Anyway, to add a few more complications, the PAP moderates are now pledged to release their leftist leaders if they win the election (an appeal for the mass Chinese vote which they may welsh on when the time comes around). And they also are pledged to swallow whole the Tengku's "Malayanization" program -- on the assumption that this is the only way the Singapore-Malaya marriage can ever come off.

OTHMAN BIN WOK, Singapore bureau chief

for Kuala Lumpur's Utusan Melayu newspaper, says he has his editor's blessing to devote half his working day now to helping the PAP get into power. He's told others that he also has had a bellyfull of the Tengku's instructions to his home office on what to write and print and what not to. Anyway, Othman wants to see the marriage between Malaya and Singanore come off and he thinks doing publicity for the PAP will help it. He denies that his party im unequivocably committed to releasing its Communist leaders. He makes it clear that the present schism between a PAP-dominated City Council and a non-PAP-dominated Legislative Assembly and Council of Ministers will be ironed out in the election when a victorious PAP relegates the present City Council to



when a victorious PAP relegates the present City Council to a mere department under the Minister of Local Government. Othman says his party is pledged to "total acceptance" of the Federation's Constitution, "complete cooperation" with the Tengku and even to the granting of control of Singapore's lucrative port authority to the much-sought-after Federation. What a dowry!



E.K. TAN, secretary-general of the Liberal Socialist Party, a member-with-misgivings of the current legislative coalition, declares staunchly: "We are the only party that is anti-Communist." But then he adds: "It is a question whether an anti-Communist Chinese party can win the election. The British and Americang say 'No,' and we ourselves are not so optimistic. We've joined the SPA coalition now because it's a choice of the lesser evil. But even they are neutral on some things, trade with China for instance. They tell us they cannot win an election on principle." As for the PAP, Tan thinks of them as "perhaps not card-carrying Communists but at most (sic) Marxists. They can't be openly pro-Communist because

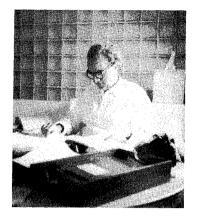
of Britain." Also anxious for that Malaya-Singapore marriage, Tan feels that if the PAP loses the election the Federation may find Singapore more appealing: "It would not be so Communist-controlled." Tan, 41, got his Ph.D from Columbia and at one time was a research associate in civil engineering at Princeton. Why is he involved in an election, particularly heading a party with admittedly poor chances? "It's not by choice. I would rather not be in politics if I could help it. But having lived in England and America so many years, I feel we should make a stand."

WANG TSUN HAO (his calling card lists an alternate name of "Bernard T.H. Wang"), is a 40-yearold accountant, also American-trained. He is a graduate of St. John's College, an American missionary school in Shanghai, and currently serves as secretary-general of the coalition majority, the SPA. Since he is China-born, perhans he can explain this dual nationality and divided allegiance Singapore's predominantly Chinese population is accused of. "I don't think it's the fact that they like Communism. It's the fact that they see that China has at last grown up to a world power. It's like cheering the Cal football' team when it's on a winning streak. These



are sentiments of pride. But in Singapore, the Chinese people are looking on only the good side of China. It's up to Singapore to teach them that they now owe their loyalty to the country where they are domiciled. But Singapore should also realize that their sentiments are quite legitimate and that pride in Chinese culture should be taught and not suppressed."

colorful and outspoken Chief Minister for two years and still heads the Workers Party, began my interview with "Nixon, when he was here, alleged him by declaring: that Britain is treating us wonderfully. It is not true. We are still a colonial naval base. a burntoff wreck on the altar of nower nolitics. I'm not anti-British. I have a very high regard for the Brit-But I am just against any racial domination which ish. deprives human beings of their manhood. Transfer this little island into the world's first international colony, a permanent Gaza Strip where there is loyalty to humanity and not to the flag. We are just 'Honest Joe' who has nothing but brains and service. We must trade. Our international nort belongs to the world. We could have our own currency. We could use the naval base as



an extension of our harbor port. And we could have token forces guaranteed by the Commonwealth or the UN, leaving us our internal self-government...We can't cut off trade with China. They'd tell us to go bury ourselves. 'Visionary?,' all right, I've heard it flung at me. But I'm basically an internationalist."

Marshall told me he resigned as Singapore's Chief Minister a few years back "because they wouldn't give me a genuine internal self-govern-The present Coastitution is fraudulant. It gives us nothing. ment. Little puppets." In addition to his colorful adjectives, Marshall gave me a full courtroom performance, complete with gesticulations. As soon as he had me called into his law office, he summoned a law clerk and secretary and proceeded to "ignore" me while he dictated a letter to an opposing attorney. His wild gray hair, atop a huge head, shook with vehemence as he dripped "My most worthy Sir" sarcasm into his secretary's waiting pen. And the show didn't end there. For even as my interview with Marshall was concluding, he interjected a soliloquising, "Curious talk, isn't it, for half past four in the afternoon?" and then this South Asia thespian picked up his office phone, asked wearily, "Any clients waiting?" And then let me in on his ordeal by giving a resigned and most audible, "Three!" Marshall even saw to it that I departed in neat confusion by declaring that he honed his political onnonents, the PAP, "succeed."

A bit earlier in our conversation, Marshall had called it "ridiculous of the Europeans to label the PAPs Communists." Some of the American colony in Singapore, particularly the U.S.I.S. people, had used that word on me, but not Angus McIntosh, the affable, knowledgeable British Deputy Commissioner General for Southeast Asia. McIntosh, who formerly headed the Colonial Office's Far East division, said he knew and admired the PAP's current leaders. But he also said he knew that they were worried over their own inexperience should they be elected into power. And they had qualms over their ability to maintain their party leadership over some of the actual Communist members of the PAP, the ones in the island prison, as well as the ones still working in the party under cover.

If you think I have been belaboring this Communist-anti-Communist theme, I may have been influenced by a story which currently occupies a good portion of the Singapore front page. Evidence has been produced showing that a sum of \$700,000, "anonymously" drawn from the First National City Bank of New York, was given by parties in Formosa to a member of Singapore's current Government. The assumption is that this was meant as an investment in anti-Communism, as well as in the coming election. And people in Singapore are a bit uncertain just how independently Formosa acts from its financial mainstay, the U.S.

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Incidentally, no matter who wins in the coming May 30 election, the British don't seem to be worried over any Communist-organized strike against their navy yard. One-fourth of Singapore's entire employment roll is tied up with the navy yard and its connected facilities and the British feel their installations are "too close to the rice bowl" for any party to challenge. Anyway, as you may recall in my letter from Hong Kong (WWU-3), recognized Communist labor leadership there is complaining over the fact that the Royal Navy Yard is closing down (and being consolidated in Singapore), rather than that it sits facing China bristling with imperial war vessels.

But I've digressed with the news of the day here, the Federation and Singapore elections, and not explained why I wanted to devote 10 days in this area out of my 13-month global tour. When I was in Hong Kong and heard the fears about Communist China, they were expressed mainly in economic terms, not military. The theorizing was that China might be about to wipe out industries, one by one, through "dumping" surpluses on the local market. Hong Kong was already experiencing a bit of this during my visit in December -- in textiles, for instance. But since she is determined to live with, and alongside, China, she isn't doing anything about it. However, the Hong Kong papers did carry accounts of Chinese "dumping" in South Asia where a baby nation, the Federation of Malaya, was defying mighty Peking.

Now that I am here, I have found the counter-measures in

several forms:

Textiles. With a naive brassiness 1. that merhans can come only from a new nation, and a smiling, self-confident one such as the Federation, Malaya last October decided that China was "dumping" textiles on its market at artificially low prices. It therefore put up a ban against the importation of China's bleached and dyed jeans, shirtings and sheetings. The ostensible reason was the "protection" of Malaya's budding textile industry. But Malaya's textile industry is infinitessimal: It employs all of 400 people. The real reason for the ban, according to Ghazali bin Shafie, nermanent secretary of the Federation's Ministry of External Affairs (the highest ranking civil servant in foreign affairs), was: "We don't want to have economic ties with only one country. It would be short-sighted.



GHAZALI

We cannot allow subsizided things." And Ghazali pointed out that the benefit to Malaya's textile industry, per se, was, as suspected, negligible. The traditional textile exporters to Malaya -- the U.K., Japan and India -- were the real beneficiaries.

To make the ban more impressive, Malaya persuaded Singanore to go along with her. Singapore, forever anxious to placate the Federation for that someday marriage, cooperated for three months -- most reluctantly -- and lifted its ban the end of January. Singapore's Minister for Commerce and Industry Jumabhov explained to me why Singapore was reluctant: "We have no fear It helps to bring the price down. We have no industries of 'dumping' here. and we are unaffected by this sort of thing." But then Jumabhoy added: "We did, however, have some trouble with eggs last year. We do have a thriving noultry industry and there has been a 500 per cent increase in prices in the last four years. Last year we noticed much cheaper eggs were coming in from The hawkers were passing these off as our eggs, only at China and Thailand. cheaper prices. Our farmers were under a disadvantage. So I made an order that all immorted eggs be stamped. The egg imports of the foreign goods, which were

not as fresh as ours, quickly fell off."

2. Bank of China. I wrote you from Hong Kong how Peking's Baak of China not only dominated the harbor skyline, but also cast a long shadow over the colony's financial structure. Well, Britain has diplomatic relations with Peking and so chooses to make the best of its discomfort. The Federation of Malaya has no such diplomatic relations, and hit upon a beautiful strategy. When the Federation discovered that the Jank of China was getting itself in a nosition to blackmail Malaya's Chinese businessmen by granting them big loans at ridiculously low terms, the Government passed a law forbidding the operation of a foreign bank in Malaya when the majority of its shares were owned by a foreign government. China was never mentioned by name and so never had the platform to But the Bank of China was the only institution in Malaya to fit really bellow. this description (everybody knew that the First National City Bank of New York here was not owned by the U.S. Government). Just a few weeks ago, the Bank of China reluctantly closed its two Malaya branches, the one here in Kuala Lumpur and the one in Penang. A third branch, in Singapore, continues to operate. Singapore, you see, is under the same bind that the British find themselves in in Hong Kong.

3. <u>Cement</u>. This January, the Federation decided to ban the importation of Chinese cement in order to protect another budding industry from political-economic "dumping." This time Singapore did not go along. Explained Minister Jumabhoy: "You must realize that the predominant population here is Chinese and the major interest of the Chinese here is to make money. If we can get cheep cement here, why not?"

Anyway, Malaya's new Customs Dumping and Subsidies Ordinance came into force just a week ago. And under it, the Federation Government is empowered to levy duties equivalent to the "margin of dumping." Now the Federation no longer needs to specify against any particular industry, such as cement. It can just make life economically untenable at the port of entry. And this new ordinance is expected to make short shrift of the latest commodity to be "dumped" by China: methylated spirits which are selling at such low prices they are driving out the traditional import from South Africa.

Following young Malaya's lead, Thailand now also has decreed a ban against Chinese imports; South Viet-Nam has warned its businessmen that they will be severely punished for buying, owning or displaying any Chinese goods; and Laos has indicated that no collar credits will be available for Ohinese purchases. The U.S., of course, has had a ban on all Communist China goods which long preceded the recent "dumping" flurry.

Now what has happened to young Malaya for its audacity? You'd assume that if "dumping" is indeed to be China's strategy for future conquests, Peking would be vigorous in squelching the first defiance, particular if it came from a small country. Well, somehow this hasn't happened.

After the Malaya-Singapore textile ban in October, China did act, but I am told more in retaliation for the Bank of China crackdown which it knew was soon to follow. Some lesser Chinese officials uttered a few words of reprimand, far milder than the usual dose. Then, anticipating the Chinese New Year and knowing the overseas Chinese love for such delicacies as salted meat and lacquered duck, China decreed that henceforth all such shipments abroad would have to be made through cash on the line. The Federation and Singapore managed to celebrate Chinese New Year anyway: They merely imported their food through Hong Kong instead of directly from China! And a similar strategy was worked out

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when China, in reprisal for the actual order closing down the Bank of China branches, gave its overseas borrowers one month to settle up. But since China is anxious for hard-currency foreign exchange and the Federation's (as well as Singapore's) Straits Dollar is based on the Pound Sterling, Peking just couldn't frown too vigorously. She already has recanted and is accepting letters of credit. Anyway, some say Peking is being very careful not to get the Federation too mad. For then the anti-Chinese feeling would be greater than ever -- internally -- and the Federation's Malayan majority would be less likely than ever to consent to a marriage to Singapore which would mean a Chinese majority over the whole Malay Peninsula.

The Federation has had a severe economic lesson from the Communist bloc. But it didn't come as a reprisal and it didn't come from China. This involved Russia's dumping of tin on the world market for a six-month period beginning last Spring and ending last October. It occured just as the U.S., Malaya's biggest tin customer, was in the midst of a recession and so had cut back on her tin purchases. Then, as Russia dumped, Malaya, in an attempt to preserve the World Tin Agreement price level, kept trying to buy up. But several of Malaya's own mines had to close down. And her foreign exchange had just about petered out when Russia, in answer to Malaya's public complaint before the UN, said, oh so sorry, had no idea, the last thing we want to do is hamper the progress of new Asian nations. Actually, Russia had succeeded in breaking the Tin Agreement price for 24 hours. And if she only had continued to dump, Malaya's economic experts say the world tin market (and Malaya's economy where 15 per cent of the gross national product is from tin) would have been "demolished" within three months.

Why didn't Russia keep it up, once she had succeeded? No one in Malaya presumes to fathom the Soviet mind. The suspicion is that Russia just happened to be in need of some foreign exchange at the time and, having some excess tin around (perhaps from China), decided this was the easiest thing to liquidate for cash.

Ghazali bin Shafie, of the Ministry of External Affairs, terms it: "An extremely bitter experience. We were able to sustain ourselves only because we are so close to the land. The moment the mines shut down, our people went and worked the land and produced their own food."

Incidentally, there are some economists here who also think that China's economic dumping may be similarly innocent of long-thoughtout strategy and also just an impetuous way of raising foreign exchange with whatever is handiest at the moment.

As for the Federation's other economic mainstay, rubber, Russia actually quadrupled her purchases last year, compared with 1957, and China doubled hers. Together, Russia and China account for 17 per cent of the world's consumption. And the Federation is convinced that Russia and China will have to keep on coming around for more: Synthetic has proved inferior to natural rubber in such military gadgets as airplane tires.

Well, these pages have diverted considerably from my main theme: the arguments for neutralism and non-alignment. In strange ways, both Singapore and the Federation do look upon themselves as non-aligned.

You might call Singapore non-aligned in the special sense that for business reasons she remains a free port, open to all countries without discrimination, encouraging their trade for her livlihood. Militarily, with - 9 -

Britain's main Royal Navy Base for all Asia in Singapore herbor, the Crown Colony, even under its forthcoming name of the State of Singapore, couldn't be more aligned with the West and SEATO.

Now the Federation really does refer to itself as nonaligned, even though it is a member of the Commonwealth Defense Agreement and has a special bilateral military arrangement with the U.K. For one thing, Malaya is not a member of SEATO and hasno intention of becoming one. This was apparent when President Garcia of the Philippines sought to get the Tengku all committed during his State visit in January. Just as the Tengku was about to leave here for Manila, Garcia released a statement which made it appear as if SEATO would be part of the agenda. The Tengku just as quickly issued a flat denial -- and then flew off to Manila limiting his smiles to good will and cultural exchanges. Now this month, with the arrival here of Philippine Foreign Minister Serrano, another gratuitous SEATO feeler was put out. The Federation didn't hear it.

The Federation makes no pretense about being anything but anti-Communist because, as someone explained to me, "The Communists have a bad name here. They made the mistake of going around and shooting up people." Malaya therefore likes to look upon itself as both anti-Communist and neutral -vis a vis the Western and Eastern military blocs.

As Ghazali bin Shafie, of the Ministry of External Affairs. explained it to me: "We have two objectives: national interest and international responsibility." Right after her admittance into the UN in 1957, Malaya proved a great disappointment to the Afro-Asia bloc by refusing to go along on one of its votes because it felt it didn't know enough about the issue. Says Ghazali: "There is no such thing as Afro-Asian solidarity. All we have in common is anti-colonialism, and this is common to the UN itself." Nevertheless. Malaya has joined the Afro-Asians in favoring peace and freedom for Algeria, calling for revision of racist policies in South Africa, supporting Arab nationalism. further Dutch-Indonesian negotiations over West Irian and the attempt to find a solution for the Formosa problem. On the West's side, Malaya has abstained from any vote to unseat Chiang Kai-shek (because she doesn't recognize either him or Formosa), opposed any move to bring Peking into the UN (because she doesn't recognize Red China either), condemned Russian intervention in Hungary and supported UN membership for both South Korea and South Vietnam. And even though the Federation does not recognize Red China her officials have been speaking out quite vigorously lately regarding Tibet. But as her own expression. the Federation these days seems to be plugging the South East Asia Friendship and Economic Treaty (SEAFET) with her racial kin. Cultural exchanges are now being worked out with both the Philippines and Indonesia.

But weighing the scales, and despite what Malaya calls herself, she seems to be just about as close to the Western orbit as she can be without all the military identification tags. And as for this delightful little country in general, I think the Tengku is perfectly right: Singapore's amorous advances have only monetary motivations. From the Federation's view, there is no sense whatever in rushing the marriage. Let South Asia's happy oasis continue to bloom -- virgin green.

Cordially,

Received New York May 12, 1959

Warren W. Unna